# REPORT OF THE AUDIT OF THE CALDWELL COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CALDWELL COUNTY FISCAL COURT

June 30, 2004

The Auditor of Public Accounts has completed the audit of the Caldwell County Fiscal Court for fiscal year ended June 30, 2004. We have issued an unqualified opinion on the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information.

#### **Financial Condition:**

The county had net assets of \$4,233,295 as of June 30, 2004. The fiscal court had unrestricted net assets of \$1,772,445 in its governmental activities as of June 30, 2004, with total net assets of \$4,207,710. In its enterprise fund, total net cash and cash equivalents were \$25,585 with total net assets being the same. Total debt principal as of June 30, 2004, was \$3,638,788 with \$232,813 due within the next year.

#### **Deposits:**

The fiscal court deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Van Knight, Caldwell County Judge/Executive
Members of the Caldwell County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Caldwell County, Kentucky, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Caldwell County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Caldwell County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Caldwell County, Kentucky, as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The county has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The Budgetary Comparison Information is not a required part of the basic financial statement but is supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the budgetary comparison information. However, we did not audit it and express no opinion on it.



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Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Caldwell County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 20, 2005 on our consideration of Caldwell County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - May 20, 2005

#### CALDWELL COUNTY OFFICIALS

#### For The Year Ended June 30, 2004

#### **Fiscal Court Members:**

Van Knight County Judge/Executive

Elbert Bennett Magistrate
Shirley B. Gray Magistrate
Sandy Boaz Magistrate
George B. Kilgore Magistrate

#### Other Elected Officials:

James "Bridgie" Miller County Attorney

Jim Blackburn Jailer

Toni Watson County Clerk

Jo Ann Newsom Circuit Court Clerk

Stan Hudson Sheriff

Jimmy Wallace Property Valuation Administrator

Eddie Pennington Coroner

#### **Appointed Personnel:**

Connie Cartwright County Treasurer

Joyce Gilkey Occupational Tax Collector

Betty Holt Finance Officer

## CALDWELL COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

## CALDWELL COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Primary Government							
	Governmental		Busi	ness-Type				
		Activities	A	ctivities		Totals		
ASSETS								
Current Assets:								
Cash and Cash Equivalents	\$	1,772,445	\$	25,585	\$	1,798,030		
Total Current Assets		1,772,445		25,585		1,798,030		
Noncurrent Assets:								
Capital Assets - Net of Accumulated								
Depreciation								
Land and Land Improvements		188,950				188,950		
Buildings		4,939,976				4,939,976		
Vehicles and Equipment		589,720				589,720		
Infrastructure Assets - Net								
of Depreciation		355,407				355,407		
Total Noncurrent Assets		6,074,053				6,074,053		
Total Assets		7,846,498		25,585		7,872,083		
LIABILITIES								
Current Liabilities:								
Bonds Payable		80,000				80,000		
Financing Obligations Payable		152,813				152,813		
Total Current Liabilities		232,813				232,813		
Noncurrent Liabilities:								
Bonds Payable		2,670,000				2,670,000		
Financing Obligations Payable		735,975				735,975		
Total Noncurrent Liabilities		3,405,975				3,405,975		
Total Liabilities		3,638,788				3,638,788		
NET ASSETS								
Invested in Capital Assets,								
Net of Related Debt		2,435,265				2,435,265		
Unrestricted		1,772,445	25,585			1,798,030		
Total Net Assets	\$	4,207,710	\$ 25,585 \$			4,233,295		



### CALDWELL COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

### CALDWELL COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2004

			Program Revenues Received					
Functions/Programs Reporting Entity		Expenses		Charges for Services		Operating Grants and Contributions		Capital rants and ntributions
Primary Government:								
Governmental Activities:								
General Government (and Administration)	\$	1,528,621	\$	4,077	\$	384,103	\$	80,650
Protection to Persons and Property		1,128,914		218,127		301,164		667,413
General Health and Sanitation		126,877		2,184		18,503		
Social Services		10,000				108,730		
Recreation and Culture		66,959						
Roads		698,522				860,513		329,500
Airports		840						
Interest on Long Term Debt		218,492						
Capital Projects		96,171						
Total Governmental Activities		3,875,396		224,388		1,673,013		1,077,563
Business-type Activities:								
Jail Canteen		31,104		40,516				
Total Business-type Activities		31,104		40,516				
Total Primary Government	\$	3,906,500	\$	264,904	\$	1,673,013	\$	1,077,563

#### **General Revenues:**

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Other Taxes
In Lieu of Tax Payments
Excess Fees
Intergovernmental Revenues
Miscellaneous Revenues
Interest Earned

Total General Revenues Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

# CALDWELL COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2004 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

and Changes in Net Assets								
Primary Government								
Governmental Activities	Business-Type Activities	Totals						
renvines	<u> </u>	Totals						
\$ (1,059,791)	\$	\$ (1,059,791)						
57,790		57,790						
(106,190)		(106,190)						
98,730		98,730						
(66,959)		(66,959)						
491,491		491,491						
(840)		(840)						
(218,492)		(218,492)						
(96,171)		(96,171)						
(900,432)		(900,432)						
	9,412	9,412						
	9,412	9,412						
(900,432)	9,412	(891,020)						
261,314		261,314						
44,105		44,105						
67,057		67,057						
1,334,190		1,334,190						
35,599		35,599						
8,837		8,837						
73,235		73,235						
38,315		38,315						
16,408	106	16,514						
1,879,060	106_	1,879,166						
978,628	9,518	988,146						
3,229,082	16,067	3,245,149						
\$ 4,207,710	\$ 25,585	\$ 4,233,295						



## CALDWELL COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

7,208,368

(1,134,315)

(888,788)

(2,750,000)

4,207,710

## CALDWELL COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### June 30, 2004

								Non-		
							]	Major		Total
	(	General		Road		LGEA	Gove	rnmental	Gov	vernmental
		Fund		Fund		Fund		Funds	Funds	
ASSETS										_
Cash and Cash Equivalents	\$	863,325	\$	664,016	\$	214,838	\$	30,266	\$	1,772,445
Total Assets	\$	863,325	\$	664,016	\$	214,838	\$	30,266	\$	1,772,445
FUND BALANCES										
Reserved for:										
Encumbrances	\$	189,196	\$	65,304	\$		\$	3,125	\$	257,625
Unreserved:										
General Fund		674,129								674,129
Special Revenue Funds				598,712		214,838		27,141		840,691
Total Fund Balances	\$	863,325	\$	664,016	\$	214,838	\$	30,266	\$	1,772,445
								_		
Reconciliation of the Balance She	et - G	overnmen	tal Fu	ands to the	Sta	tement of N	Net As	sets:		
Total Fund Balances									\$	1,772,445
Amounts Reported for Governmen	tal A	ctivities in	the S	Statement						
of Net Assets Are Different Beca										

Capital Assets Used in Governmental Activities Are Not Financial Resources

Long-term Debt Is Not Due and Payable in the Current Period and, Therefore, Is Not

and Therefore Are Not Reported in the Funds.

Depreciation

Reported in the Funds. Financing Obligations

Net Assets of Governmental Activities

Bonded Debt



## CALDWELL COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## CALDWELL COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund		Road Fund		LGEA Fund	
REVENUES		_		_		
Taxes	\$	1,663,233	\$		\$	
In Lieu Tax Payments		35,599				
Excess Fees		8,837				
Licenses and Permits		683				
Intergovernmental		1,148,082		1,156,598		200,938
Charges for Services						
Miscellaneous		135,905		5,091		4,284
Interest		10,305		4,965		886
Total Revenues		3,002,644		1,166,654		206,108
EXPENDITURES						
General Government		1,071,433				22,524
Protection to Persons and Property		514,911				20,500
General Health and Sanitation		44,935				33,196
Social Services		10,000				
Recreation and Culture		66,959				
Roads				987,758		40,172
Airports		840				
Debt Service		546,948		513		
Capital Projects		7,500				8,021
Administration		370,194		92,639		9,451
Total Expenditures		2,633,720		1,080,910		133,864
Excess (Deficiency) of Revenues Over						
Expenditures Before Other						
Financing Sources (Uses)		368,924		85,744		72,244
Other Financing Sources (Uses)						
Lease Proceeds		142,840				
Borrowed Money		137,000				
Transfers from Other Funds		95,586				
Transfers to Other Funds		(432,240)		(91,686)		
Total Other Financing Sources (Uses)		(56,814)		(91,686)		
Net Change in Fund Balances		312,110		(5,942)		72,244
Fund Balances - Beginning (restated)		551,215		669,958		142,594
Fund Balances - Ending	\$	863,325	\$	664,016	\$	214,838

# CALDWELL COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2004 (Continued)

Gove	Non- Major ernmental Funds	Go	Total vernmental Funds
\$	43,433	\$	1,706,666
			35,599
			8,837
			683
	354,420		2,860,038
	73,276		73,276
	7,237		152,517
	252		16,408
	478,618		4,854,024
	30,435 80,650 104,232 906,109		1,093,957 1,226,203 78,131 10,000 66,959 1,027,930 840 577,896 96,171 576,516 4,754,603
	(427,491)		99,421
			142,840
			137,000
	432,240		527,826
	(3,900)		(527,826)
	428,340		279,840
	849		379,261
Φ.	29,417	-	1,393,184
\$	30,266	\$	1,772,445



# CALDWELL COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# CALDWELL COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	379,261
Amounts reported for governmental activities in the Statement of		
Activities are different because:		
Governmental Funds report capital outlays as expenditures. However, in the		
Statement of Activities the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital Outlay		730,019
Depreciation Expense		(210,216)
The issuance of long-term debt (e.g. bonds, financing obligations) provides		
current financial resources to governmental funds, while the repayment of		
principal on long-term debt consumes the current financial resoures of government	ıtal	
funds. These transactions, however, have no effect on net assets.		
Financing Obligation		(279,840)
Lease and bond principal payments are expensed in the Governmental Funds		
as a use of current financial resources.		
Financing Obligations		279,404
Bond Payments		80,000
Change in Net Assets of Governmental Activities	\$	978,628



## CALDWELL COUNTY STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

## CALDWELL COUNTY STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

		Business-Type Activities - Enterprise Fund  Jail Canteen Fund	
	C		
Assets			
Current Assets:			
Cash and Cash Equivalents	\$	25,585	
Total Assets		25,585	
Net Assets			
Unrestricted		25,585	
Total Net Assets	\$	25,585	



## CALDWELL COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

## CALDWELL COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities - Enterprise Fund		
		Jail	
	_	anteen	
Operating Personnes	-	Fund	
Operating Revenues Canteen Receipts	\$	40,516	
Total Operating Revenues	Ψ	40,516	
Total operating Revenues		+0,510	
<b>Operating Expenses</b>			
Cost of Sales		31,104	
Total Operating Expenses		31,104	
Operating Income		9,412	
Nonoperating Revenues (Expenses)			
Interest Income		106	
Total Nonoperating Revenues			
(Expenses)		106	
		_	
Change In Net Assets		9,518	
Total Net Assets - Beginning		16,067	
Total Net Assets - Ending	\$	25,585	



### CALDWELL COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

## ${\bf CALDWELL\ COUNTY}$ ${\bf STATEMENT\ OF\ CASH\ FLOWS\ -\ PROPRIETARY\ FUND\ -\ MODIFIED\ CASH\ BASIS}$

	Business-Type Activities - Enterprise		
		Fund	
		Jail	
	C	anteen	
		Fund	
Cash Flows From Operating Activities			
Receipts From Customers	\$	40,516	
Cost of Sales		(31,104)	
Net Cash Provided By			
Operating Activities		9,412	
Cash Flows From Investing Activities			
Interest Earned		106	
Net Cash Provided By			
Investing Activities		106	
Net Increase in Cash and Cash			
Equivalents		9,518	
Cash and Cash Equivalents - July 1		16,067	
Cash and Cash Equivalents - June 30	\$	25,585	
Reconciliation of Operating Income to			
Net Cash Provided by Operating Activities			
Operating Income	\$	9,412	
Total Cash Provided By Operating			
Activities	\$	9,412	



## CALDWELL COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

June 30, 2004

## CALDWELL COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

#### June 30, 2004

	Fl Spendi	Agency Fund Flexible Spending Account Fund		
Assets				
Current Assets:				
Cash and Cash Equivalents	\$	2,676		
Total Assets		2,676		
Liabilities				
Amounts Held In Custody For Others	3	2,676		
Total Liabilities		2,676		
Net Assets				
Total Net Assets	\$	0		

## INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

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### CALDWELL COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2004

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items, are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

#### **B.** Reporting Entity

The financial statements of Caldwell County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service.

Kentucky law provides for election of the officials below from the geographic area constituting Caldwell County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

#### Additional - Caldwell County Elected Officials

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### **Governmental Funds**

The government reports the following major governmental funds:

General Fund - This is the primary operating fund of the Fiscal Court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the Fiscal Court to maintain these revenues and expenditures separately from the General Fund.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### C. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds** (Continued)

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for the non-administrative expenses of the county. The primary sources of revenue for this fund are coal severance and mineral taxes collected by the state, other state grants received for litter abatement, and transfers from the General Fund. The Governor's Office for Local Development requires the fiscal court to maintain these revenues and expenditures separately from the General Fund.

The government also has the following non-major funds: Jail Fund, Grant Fund, and Ambulance Fund. These funds are used to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

#### **Proprietary Fund**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenue of the county's enterprise fund is charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise fund include the cost of sales and services and administrative expenses. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

#### **Fiduciary Fund**

Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The Flexible Spending Account Fund is used to account for employees' monies held by the county for medical reimbursement purposes only and is classified as an agency fund. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **D.** Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### E. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life	
	T1	hreshold	(Years)	
Land Improvements	\$	12,500	10-60	
Buildings	\$	25,000	10-75	
Building Improvements	\$	25,000	10-30	
Machinery and Equipment	\$	2,500	3-25	
Vehicles	\$	2,500	5-15	
Infrastructure	\$	20,000	10-50	

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, KADD Financing Trust, and KACO Leasing Trust financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

#### G. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### H. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### I. Joint Ventures

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based upon these criteria, the following are considered joint ventures of the Caldwell County Fiscal Court:

#### Pennyrile Emergency Assistance Center

The Caldwell County Fiscal Court (Fiscal Court) has retained an ongoing financial responsibility for the Pennyrile Emergency Assistance Center. The Pennyrile Emergency Assistance Center is a joint venture between Fiscal Court and the City of Princeton "to provide a centralized dispatch service for cooperative ambulance, fire, rescue, emergency, and law enforcement agencies" within the county and the city. The Fiscal Court and the City of Princeton are each responsible for fifty percent of the basic administration included in the budget of the Pennyrile Emergency Assistance Center. During fiscal year 2004, the Fiscal Court paid the Pennyrile Emergency Assistance Center \$67,500.

#### Pennyrile Westpark Industrial Development Authority

The Caldwell County Fiscal Court (Fiscal Court) has retained an ongoing financial responsibility for the Pennyrile Westpark Industrial Development Authority (Park). The Pennyrile Westpark Industrial Development Authority is a joint venture among Fiscal Court and the Counties of Crittenden, Livingston, Lyon, and Trigg "for the purpose of acquiring and developing land, marketing sites, and assisting and supporting tenants at the Park in order to stimulate and promote economic development in the [counties'] jurisdictions". All parties are responsible for fifteen percent of the basic administration included in the budget of the Park except for Lyon County, which is responsible for forty percent. During fiscal year 2004, the Fiscal Court did not pay the Pennyrile Westpark Industrial Development Authority any funds due to there not being any activity within the organization for this year.

#### J. Jointly Governed Organizations

A regional government or other multi-governmental arrangement that is governed by representatives from each of the governments that created the organization, but that is not a joint venture because the participants do not retain an ongoing financial interest or responsibility is considered to be a jointly governed organization. Based on these criteria, the following are considered to be jointly governed organizations of the Caldwell County Fiscal Court: Princeton-Caldwell County Industrial Development Authority and the City-County Park.

#### Note 2. Deposits

#### **Deposits**

The primary government maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of June 30, 2004, the primary government's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the county's agent in the county's name.

The County's deposits are categorized below to give an indication of the level of risk assumed by the County as of June 30, 2004

	Ba	nk Balance
FDIC Insured	\$	216,916
Collateralized with securities held by the pledging depository institution in the County's name		1,824,997
Total	\$	2,041,913

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2004 was as follows:

	Reporting Entity							
	Beginning							Ending
Primary Government:		Balance	I	ncreases	Ι	Decreases	Balance	
Governmental Activities:								
Capital Assets Not Being Depreciated:								
Land and Land Improvements	\$	170,450	\$	18,500	\$		\$	188,950
Construction in Progress	Ψ	31,955	Ψ	68,194	Ψ	(100,149)	Ψ	100,750
Total Capital Assets Not Being		31,733		00,174		(100,147)		
Depreciated		202,405		86,694		(100,149)		188,950
•		<del></del>						
Capital Assets, Being Depreciated:								
Buildings		5,404,050		175,149				5,579,199
Vehicles and Equipment		871,894		198,937				1,070,831
Infrastructure				369,388				369,388
Total Capital Assets Being								
Depreciated		6,275,944		743,474				7,019,418
Less Accumulated Depreciation for:								
Buildings		(544,492)		(94,731)				(639,223)
Vehicles and Equipment		(379,607)		(101,504)				(481,111)
Infrastructure		( , ,		(13,981)				(13,981)
Total Assumulated Depression		(024,000)		(210 216)				(1 124 215)
Total Accumulated Depreciation		(924,099)		(210,216)				(1,134,315)
Total Capital Assets, Being		5 251 945		522 250				5 995 102
Depreciated, Net		5,351,845		533,258				5,885,103
Governmental Activities Capital Assets, Net	\$	5,554,250	\$	619,952	\$	(100,149)	\$	6,074,053

Caldwell County elected only to report their current year infrastructure.

Depreciation expense was charged to functions of the primary government as follows:

#### Governmental Activities:

General Government	\$	59,947
Protection to Persons and Property		45,551
General Health and Sanitation		53,746
Roads, Including Depreciation of General Infrastructure Assets		50,972
Total Dangaciation Evnance Covernmental Activities	¢	210 216
Total Depreciation Expense - Governmental Activities	<u> </u>	210,216

#### Note 4. Short-term Debt

In July 2003, Caldwell County participated in the Kentucky Association of Counties Kentucky Advance Revenue Program by issuing 2 notes (\$1,212,500 – General Fund; \$84,200 – Road Fund) in the combined amount of \$1,296,700, with principal being due in January 2004. While the County did not use the borrowed funds in order to meet current General Fund and Road Fund expenses, they were able to reinvest the funds and receive net interest earnings from the Kentucky Association of Counties Kentucky Advance Revenue Program of \$376 (\$352 – General Fund; \$24 – Road Fund).

#### Changes In Short-term Liabilities

Governmental Activities:	Beginning Balance		Additions	Reductions	Ending Balance	
Kentucky Advance Revenue Program	\$	0	\$ 1,296,700	\$1,296,700	\$	0
Governmental Activities Short-term Liabilities	\$	0	\$ 1,296,700	\$1,296,700	\$	0

#### Note 5. Long-term Debt

#### A. General Obligation Refunding Bonds, Series 1999 (Hospital Revenue Bonds)

The Caldwell County Fiscal Court has issued General Obligation Refunding Bonds, Series 1999 in the amount of \$3,175,000 for the purpose of refunding Series 1996 bonds. (The Caldwell County Hospital Revenue Bonds Series 1996 had an outstanding principal balance at June 30, 2004 of \$1,370,000.) Interest on the bonds is payable each January and July 1, beginning January 1, 2000. The bonds were issued in principal amounts of \$5,000 and integral multiples thereof and mature at various dates beginning January 1, 2000 through January 1, 2024. The bonds are subject to redemption prior to maturity. Bonds and interest outstanding as of June 30, 2004 were as follows:

	Governmental Activities					
Fiscal Year Ended June 30	P	rincipal	Interest			
2005	\$	80,000	\$	143,830		
2006		85,000		140,150		
2007		90,000		136,240		
2008		95,000		131,560		
2009		100,000		126,620		
20010-2014		580,000		549,560		
2015-2019		745,000		380,597		
2020-2024		975,000		160,325		
Totals	\$	2,750,000	\$	1,768,882		

#### **Note 5.** Long-term Debt (Continued)

#### **B.** Courthouse Annex

The Caldwell County Fiscal Court has entered into a lease purchase agreement with Kentucky Association of Counties Leasing Trust Program (KACoLT) for the construction of the courthouse annex for \$215,000. The terms of the lease agreement are 15 annual principal payments and monthly interest payments at an interest rate of 5.69%. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$108,000. Future lease principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended						
June 30	P	Principal	Interest			
2005	\$	16,000	\$	6,803		
2006		17,000		5,701		
2007		17,000		4,560		
2008		19,000		3,363		
2009		19,000		2,199		
2010		20,000		783		
Totals	\$	108,000	\$	23,409		

#### C. Economic Speculation Building

The Caldwell County Fiscal Court has entered into a lease purchase agreement with Kentucky Association of Counties Leasing Trust Program (KACoLT) for the purchase of an economic speculation building for \$500,000. The terms of the lease agreement are monthly principal payments and monthly interest payments over 10 years at an interest rate of 2.06%. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$318,655. Future lease principal and interest requirements are:

	Governmental Activities				
Fiscal Year Ended		· · · 1			
June 30	F	Principal		nterest	
2005	\$	50,207	\$	8,427	
	Ф		Ф	*	
2006		51,638		7,005	
2007		53,109		5,539	
2008		54,622		4,041	
2009		56,178		2,492	
2010		52,901		888	
Totals	\$	318,655	\$	28,392	

#### Note 5. Long-term Debt (Continued)

#### **D.** Ambulance Service Building

The Caldwell County Fiscal Court has entered into a lease purchase agreement with Kentucky Association of Counties Leasing Trust Program (KACoLT) for the construction of an ambulance building for \$300,000. The terms of the lease agreement are 15 annual principal payments with monthly interest payments at an interest rate of 5.35%. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$167,000. Future lease principal and interest requirements are:

Fiscal Year Ended	Governmental Activities					
June 30	P	Principal	Interest			
2005	\$	21,000	\$	10,088		
2006		22,000		8,723		
2007		23,000		7,293		
2008		24,000		5,801		
2009		25,000		4,244		
2010-2011		52,000		3,591		
Totals	\$	167,000	\$	39,740		

#### E. Fire Truck

In November 2003, the Caldwell County Fiscal Court refinanced \$137,000 with the Kentucky Area Development District Leasing Fund (KADD). The original lease purchase agreement for \$200,000 was signed in April 1999 for the purchase of a fire truck. The terms of the lease agreement are biannual principal and interest payments due in November and May with an average interest rate of 3.07%. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$114,000. Future lease principal and interest requirements are:

Fiscal Year Ended	Governmental Activities						
June 30	P	Principal	Interest				
2005	\$	22,000	\$	3,253			
2006		22,000		2,730			
2007		23,000		2,135			
2008		24,000		1,490			
2009		23,000		916			
Totals	\$	114,000	\$	10,524			

#### **Note 5. Long-term Debt (Continued)**

#### F. Fire Equipment

In March 2003, the Caldwell County Fiscal Court entered into a lease purchase agreement with the Kentucky Association of Counties Leasing Trust Program (KACoLT) for the purchase of fire equipment for \$80,000. The interest rate is fixed at 2.67% with 5 annual principal payments starting January 2004 and monthly interest payments. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$65,000. Future lease principal and interest requirements are:

Fiscal Year Ended	Governmental Activities					
June 30	P	rincipal	Interest			
2005	\$	16,000	\$	1,955		
2006		16,000		1,419		
2007		16,000		883		
2008		17,000		332		
Totals	\$	65,000	\$	4,589		

#### G. E-911 Software

In September 2003, the Caldwell County Fiscal Court entered into a lease purchase agreement with the Kentucky Association of Counties Leasing Trust Program (KACoLT) for the purchase of E-911 software for \$142,840. The terms of the lease agreement are five (5) annual principal payments and monthly interest payments at a variable interest rate. The Caldwell County Fiscal Court was in compliance with the terms of the agreement as of June 30, 2004. The principal balance at June 30, 2004 was \$116,133. Future lease principal and interest requirements are:

Fiscal Year Ended	Governmental Activities					
June 30		Principal	Interest			
2007	Φ.	27 (0)	Φ.	4 440		
2005	\$	27,606	\$	4,440		
2006		28,537		3,259		
2007		29,498		2,031		
2008		30,492		762		
Totals	\$	116,133	\$	10,492		

#### Note 5. Long-term Debt (Continued)

#### H. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2004, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
<b>Primary Government:</b>					
Governmental Activities:					
General Obligation Bonds	\$ 2,830,000	\$	\$ 80,000	\$ 2,750,000	\$ 80,000
Financing Obligations	888,352	279,840	279,404	888,788	152,813
Governmental Activities Long-term Liabilities	\$ 3,718,352	\$ 279,840	\$ 359,404	\$ 3,638,788	\$ 232,813
Long-term Liabilities	\$ 5,710,332	φ <u>219,640</u>	\$ 339,404	\$ 5,030,700	φ 232,013

#### Note 6. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.34 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 18.51 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### **Note 7.** Deferred Compensation

The Caldwell County Fiscal Court has elected to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 105 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862 or by telephone at (502) 573-7925.

#### Note 8. Insurance

For the fiscal year ended June 30, 2004, Caldwell County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 9. Changes in Accounting Principles and Prior Period Adjustments

The county has implemented Governmental Accounting Standards Board (GASB) Statements 33, 34 and 37, as they relate to the modified cash basis of accounting as described in Note 1, which has altered the format and content of the basic financial statements. The effect of this change on the beginning net assets of the governmental type activities is as shown in the chart below:

Governmental Activities	General Fund	Jail Fund	
\$ 1,392,764	\$ 551,197	\$ 28,761	
5,554,250			
(3,718,352)			
420	18	402	
\$ 3 229 082	\$ 551.215	\$ 29,163	
	Activities  \$ 1,392,764 5,554,250  (3,718,352)	Activities Fund  \$ 1,392,764  \$ 551,197	

## CALDWELL COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

## CALDWELL COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

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	-				
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)	
REVENUES					
Taxes	\$ 1,451,100	\$ 1,451,100	\$ 1,663,233	\$ 212,133	
In Lieu Tax Payments	31,100	31,100	35,599	4,499	
Excess Fees	2,905	2,905	8,837	5,932	
Licenses and Permits	700	700	683	(17)	
Intergovernmental Revenue	792,947	1,784,593	1,148,082	(636,511)	
Miscellaneous	452,906	452,906	135,905	(317,001)	
Interest	11,500	11,500	10,305	(1,195)	
Total Revenues	2,743,158	3,734,804	3,002,644	(732,160)	
EXPENDITURES					
General Government	966,082	1,097,536	1,071,433	26,103	
Protection to Persons and Property	64,545	1,135,818	514,911	620,907	
General Health and Sanitation	40,502	45,677	44,935	742	
Social Services	10,000	10,000	10,000		
Recreation and Culture	79,000	154,000	66,959	87,041	
Airports	7,500	7,500	840	6,660	
Debt Service	710,671	602,503	546,948	55,555	
Capital Projects	9,500	9,500	7,500	2,000	
Administration	777,187	709,939	370,194	339,745	
Total Expenditures	2,664,987	3,772,473	2,633,720	1,138,753	
Excess (Deficiency) of Revenues Over Expenditures Before Other					
Financing Sources (Uses)	78,171	(37,669)	368,924	406,593	
OTHER FINANCING SOURCES (USES)		142.940	142,840		
Lease Proceeds Borrowed Money		142,840	,	127,000	
Transfers from Other Funds	01.696	01.696	137,000	137,000	
	91,686	91,686	95,586 (432,240)	3,900	
Transfers to Other Funds	(549,719)	(549,719)		117,479	
Total Other Financing Sources (Uses)	(458,033)	(315,193)	(56,814)	258,379	
Net Changes in Fund Balance	(379,862)	(352,862)	312,110	664,972	
Fund Balance - Beginning (Restated)	379,862	379,862	551,215	171,353	
Fund Balance - Ending	\$ 0	\$ 27,000	\$ 863,325	\$ 836,325	

# CALDWELL COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2004 (Continued)

	ROAD FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
REVENUES		011811111				24010)		(oguer, o)
Intergovernmental Revenue	\$	693,372	\$	825,372	\$	1,156,598	\$	331,226
Miscellaneous		141,100		213,100		5,091		(208,009)
Interest		6,000		6,000		4,965		(1,035)
Total Revenues		840,472		1,044,472		1,166,654		122,182
EXPENDITURES								
Roads		943,705		1,276,480		987,758		288,722
Debt Service						513		(513)
Administration		254,433		125,658		92,639		33,019
Total Expenditures		1,198,138		1,402,138		1,080,910		321,228
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(357,666)		(357,666)		85,744		443,410
OTHER FINANCING SOURCES (USES)								
Transfers to Other Funds		(91,686)		(91,686)		(91,686)		
Total Other Financing Sources (Uses)		(91,686)		(91,686)		(91,686)		
Net Changes in Fund Balance		(449,352)		(449,352)		(5,942)		443,410
Fund Balance - Beginning		449,352		449,352		669,958		220,606
Fund Balance - Ending	\$	0	\$	0	\$	664,016	\$	664,016

CALDWELL COUNTY
BUDGETARY COMPARISON SCHEDULES
Required Supplementary Information - Modified Cash Basis
For The Year Ended June 30, 2004
(Continued)

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
REVENUES			,				
Intergovernmental Revenue	\$	106,952	\$ 106,952	\$	200,938	\$	93,986
Miscellaneous		2,100	2,100		4,284		2,184
Interest		500	500		886		386
Total Revenues		109,552	109,552		206,108		96,556
EXPENDITURES							
General Government		27,036	27,027		22,524		4,503
Protection to Persons and Property		20,000	20,500		20,500		
General Health and Sanitation		38,703	38,703		33,196		5,507
Social Services		2,500	2,290				2,290
Roads		40,000	40,172		40,172		
Capital Projects		15,000	42,000		8,021		33,979
Administration		16,960	16,507		9,451		7,056
Total Expenditures		160,199	187,199		133,864		53,335
Excess (Deficiency) of Revenues Over							
Expenditures		(50,647)	 (77,647)		72,244		149,891
Net Changes in Fund Balances		(50,647)	(77,647)		72,244		149,891
Fund Balances - Beginning		50,647	50,647		142,594		91,947
Fund Balances - Ending	\$	0	\$ (27,000)	\$	214,838	\$	241,838

### CALDWELL COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### June 30, 2004

#### **Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

# CALDWELL COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2004

# CALDWELL COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### June 30, 2004

	Jail Fund	 ant ind	 bulance Fund	No Gove	Total n-Major ernmental Funds
ASSETS					
Cash and Cash Equivalents	\$ 25,028	\$	\$ 5,238	\$	30,266
Total Assets	\$ 25,028	\$ 0	\$ 5,238	\$	30,266
FUND BALANCES					
Unreserved:					
Special Revenue Funds	\$ 25,028	 	\$ 5,238	\$	30,266
Total Fund Balances	\$ 25,028	\$ 0	\$ 5,238	\$	30,266



# CALDWELL COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### CALDWELL COUNTY

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

		Jail Fund		Grant Fund	An	nbulance Fund	Gov	Total on-Major ernmental Funds
REVENUES		runu		Fullu		runu		runus
Taxes	\$		\$		\$	43,433	\$	43,433
Intergovernmental	Ψ	144,851	Ψ	80,650	Ψ	128,919	Ψ	354,420
Charges For Services		73,276		00,050		120,717		73,276
Miscellaneous		7,237						7,237
Interest		199				53		252
Total Revenues		225,563		80,650		172,405		478,618
EXPENDITURES								
Protection to Persons and Property		355,466				335,326		690,792
Debt Service						30,435		30,435
Capital Projects				80,650				80,650
Administration		104,232						104,232
Total Expenditures		459,698		80,650		365,761		906,109
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		(234,135)				(193,356)		(427,491)
Other Financing Sources (Uses)								
Transfers from Other Funds		230,000				202,240		432,240
Transfers to Other Funds						(3,900)		(3,900)
Total Other Financing Sources (Uses)		230,000				198,340		428,340
Net Change in Fund Balances		(4,135)				4,984		849
Fund Balances - Beginning (restated)		29,163				254		29,417
Fund Balances - Ending	\$	25,028	\$		\$	5,238	\$	30,266



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Van Knight, Caldwell County Judge/Executive Members of the Caldwell County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Caldwell County, Kentucky, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements and have issued our report thereon dated May 20, 2005. Caldwell County presents its financial statements on the modified cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Caldwell County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Caldwell County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of Caldwell County Fiscal Court, management, and the Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - May 20, 2005

### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### CALDWELL COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### CALDWELL COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004

The Caldwell County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Van Knight )

County Judge/Executive

Connie Cartwright

County Treasurer